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1 happen or it does happen as a result of the water transfer,
2 the cost that we're going to have over the next decades are
3 going to far outweigh the cost that we would have had to
4 save the Sea in the first place.

5 So we will have lost a great resource and we will
6 continue to have the tremendous cost involved with that.
7 Solution for the water transfer really has to be a win-win
8 situation for everybody for it to be successful.

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9 Imperial County residents and any affected workers
10 or businesses have to be adequately considered, and I don't
11 believe the EIS/EIR adequately considers those particular
12 costs. And I'm concerned about how it addresses the
13 economic concerns of our county and the people that live
14 here. Impacts of this nature will be significant and
15 long-lasting and it has to be adequately mitigated.

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16 So those are the two areas of my concerns. I know
17 that there are great efforts being done here locally to deal
18 with the economic area of this and we're going to continue
19 to address that, but this particular document does not do an
20 adequate job of addressing the economic concerns as well as
21 some of the environmental concerns that surround the Sea,

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22 and especially concerning the air quality impact that could
23 occur if the Sea is allowed to shrink in size and the impact
24 that that's going to have on our valley as a whole as well
25 as the Coachella Valley.

Response to Comment P3-7

We believe the EIR/EIS is a good faith and reasonable effort to identify and assess the socioeconomic impacts of the Project based upon available information and assessment methods. Impacts to farm workers and businesses in Imperial County are included in the EIR/EIS in Section 3.14, Socioeconomics. In addition, the environmental justice section of the Draft EIR/EIS has been revised. This change is indicated in this Final EIR/EIS in subsection 3.15 under Section 4.2, Text Revisions.

Response to Comment P3-8

See response to Comment P3-7.

Response to Comment P3-9

Please refer to the Master Response on *Air Quality—Salton Sea Air Quality Monitoring and Mitigation Plan* in Section 3 of this Final EIR/EIS.

1 MS. CARD: Thank you, Mr. Wyatt.
2 Next, George Ray. And then Bill DuBoy --
3 DuBois --
4 MR. DUBOIS: DuBois.
5 MS. CARD: DuBois, thank you.
6 MR. RAY: I'm George Ray. I reside at 605 East Beal
7 Road, Niland, California. I'm a farmer -- fish farmer. I
8 have submitted more detailed written comments already and
9 basically I have a two-part presentation, one dealing with
10 concerns of the EIR/EIS and then also an alternative
11 proposal. So if there's time later on, I'll reserve that
12 part for a later opportunity.
13 I'm resigned to the fact that agriculture will
14 likely lose even more of IID's water entitlement. Already
15 over 100,000 feet of IID's water entitlement now goes to MET
16 water service area to benefit economic developments there
17 rather than the Imperial Valley.
18 With the proposed San Diego County Water Authority
19 water transfer and the proposed quant. -- Quantification
20 Settlement Agreement we stand to lose in-valley use of
21 another 300,000 acre-feet of water. It is important that
22 environmental mitigation related to this transfer be
23 reasonable and affordable.
24 The draft EIR/EIS documents are lacking in many
25 respects. The draft EIR/EIS does not adequately recognize

Response to Comment P3-10

The Proposed Project does not provide for the transfer or termination of IID's historic water entitlement to Colorado River water. IID will transfer only the right to use certain amounts of water, not the water right or entitlement, to SDCWA, CVWD, or MWD for the term of the applicable transfer agreement. Upon expiration or termination of the agreement term, the right to use the water reverts back to IID.

Response to Comment P3-11

Comment noted.

Response to Comment P3-12

The HCP employs both habitat-based and species-specific conservation strategies for species covered under the HCP. The habitat-based strategies conserve species that exhibit high mobility, adaptability and fluctuating populations through the creation or acquisition of on-site replacement habitat of equal or greater quality and quantity than that which would be adversely affected under the Proposed Project. The overall conservation strategy for the IID HCP is to maintain or increase the value (amount and/or quality) of each habitat in the HCP area in addition to implementing measures to minimize direct effects to covered species from O&M and construction activities. The habitat-based conservation approach is suitable for the majority of species covered under the HCP. It is augmented by species-specific treatment for individual species (i.e., burrowing owls, desert pupfish, razorback sucker) that are not easily accommodated by the habitat approach. Therefore, contrary to the assertion made in the comment, the IID HCP would not benefit some species to the detriment of others.

Under existing conditions, the majority of habitats in the IID water service area and Salton Sea are composed primarily of invasive, non-native plant species such as tamarisk (also known as salt cedar). Under the HCP, impacts to tamarisk scrub habitat will be mitigated through creation or acquisition of native tree habitat consisting of mesquite bosque or cottonwood-willow habitat. Impacts to drain vegetation will be mitigated through the creation of managed marsh consisting of native cattail/bulrush vegetation. Therefore, the HCP does not advocate the further spread of exotic species that are already well established in the Project region of influence. In addition to exotic vegetation, the

Response to Comment P3-12 (continued)

1 natural fluctuations in wildlife populations, the
2 adaptability and mobility of some wildlife species. Most of
3 the proposed mitigation measures of the EIR/EIS benefit some
4 wildlife species to the detriment of other wildlife species
5 several mitigation proposals, but yet this relationship is
6 not adequately acknowledged, identified or discussed.

7 Several mitigation proposals in the draft EIR/EIS
8 advocate the spread of such exotic species likes tamarisk, a
9 shrub from the Mediterranean area, the hatchery production
10 of tilapia, a fish from Africa, and mitigation for the
11 black-skimmer, a species not reported in California until
12 1962 and in the Salton Sea area until five years later. Why
13 are government officials promoting these exotic species?
14 The IID should not be a party of such projects.

15 Approach 1 of the EIR/EIS, Section 2.2.6.7, the
16 implementation specifically entitled "Hatchery and Habitat
17 Replacement" is seriously flawed. This is the section
18 calling for the construction and operation of a tilapia
19 hatchery by IID. The tilapia hatchery is not for the
20 purpose of recreational fishing, not for the benefit of fish
21 but for the benefit of the birds. According to the draft
22 EIR/EIS this approach was proposed by U.S. Fish and Wildlife
23 Service and the California Department of Fish and Game.

24 Exactly what is the problem with the tilapia
25 hatchery proposal? Tilapia, although they have a high

comment suggests that black skimmers are exotic species. Black skimmers have undergone a natural range expansion in California since 1962. Because black skimmers were not introduced to the Salton Sea and began breeding there without human intervention, they are not considered an introduced species.

The comment also suggests that HCP Approach 1 is flawed because it contemplates the use of hatchery production to provide a forage base for fish-eating birds rather than to support the recreational fishery. In addition, the comment raises potential concerns about the use of tilapia in the ponds during periods of cool temperatures. The focus of the HCP was to mitigate impacts resulting from the incidental take of covered species. The primary impact to covered species using the Sea was the accelerated loss of fish. In addition, since the release of the Draft EIR/EIS and HCP, IID has removed HCP Approach 1 from further consideration and opted to pursue an approach that would offset the Project-related reductions in inflow to the Sea until 2030. See the Master Response for *Biology—Approach to the Salton Sea Habitat Conservation Strategy* in Section 3 of this Final EIR/EIS. The Salton Sea Habitat Conservation Strategy would maintain surface elevations and salinity at the Sea similar to those projected under the Baseline. It also would avoid impacts to the recreational fishery and eliminate the water temperature concerns associated with HCP Approach 1.

1 tolerance for a wide range of water salinity levels, they do
2 not have a wide tolerance for a wide range of water
3 temperatures. The tilapia immune system does not function
4 well at temperatures around 60 degrees Fahrenheit and below.
5 When exposed to low temperatures for a few days, tilapia
6 begin to die, usually from parasites and other diseases.

7 Tilapia seldom survive through the 1st of January
8 in the IID irrigation delivery canals, the New River, the
9 Alamo River, or in my ponds, which average about four feet
10 deep. Only during unusually warm weather will tilapia
11 survive in these systems throughout our winter months. Some
12 tilapia do, however, survive here in the valley, but these
13 tilapia survive only in warm water associated with tile
14 drains, springs or wells and, as you know, the Salton Sea.

15 Why are tilapia able to survive in the Salton Sea
16 during the winter? I don't have a definitive scientific
17 answer to that question, but probably because of the
18 combination of three factors: The water in the Salton Sea
19 does not get as cold as water in shallow ponds and most IID
20 canals; the high salt level may help protect tilapia from
21 parasites and disease; and thirdly, tilapia probably retreat
22 to refuges where the water is warmer than the rest of the
23 Salton Sea. This warmer water may be the result of incoming
24 warm water drains, undersea warm water springs or wells, or
25 geothermally-heated sea bottoms.

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1 We know the Salton Sea will get saltier and
2 eventually normal recruitment of tilapia will cease in the
3 Salton Sea. Recruitment will fail because first because of
4 poor fry survival, egg damage and eventually lack of
5 spawning activity. But the question I raise is what will
6 happen to the large population of tilapia in the Salton Sea
7 as a result of the drop in the average water temperature
8 that will occur when the level of the Sea begins to drop?

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9 There's no discussion in the draft EIR/EIS
10 regarding this issue of water temperature and sustainability
11 of tilapia in the Salton Sea. There is no discussion in the
12 draft EIR/EIS regarding winter survival of tilapia in the
13 proposed 5,000 acres of shallow fish ponds. The draft
14 EIR/EIS does not address the problems and the cost of
15 operating a tilapia hatchery with heated water during the
16 winter.

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17 Additionally, 5,000 acres of ponds are required to
18 use first-use canal water rather than drain water or river
19 water -- no reclaimed water. So much for conservation. The
20 5,000 acres of ponds are to be sited on protective farmland
21 rather than exposed seabed. So much for conservation.

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22 MS. CARD: Mr. Ray, I have to ask you to wrap up,
23 please. Thank you.
24 MR. RAY: It's not just San Diego that wants our water.
25 The U.S. Fish and Wildlife Service and the California

Response to Comment P3-13

The comment correctly identifies water temperature as an important determinant of fish health. While the EIR/EIS focuses on salinity as the most likely factor influencing the ability of the fishery to be sustained in the Salton Sea, water temperature also could contribute alone or synergistically to rendering the Sea unsuitable for fish. Under the Salton Sea Habitat Conservation Strategy, no reduction in inflow attributable to the Proposed Project would occur until after 2030, when fish are not projected to remain in the Salton Sea under the Baseline. Thus, this strategy would avoid water temperature and other potential effects to fish attributable to water conservation and transfer. See the Master Response for *Biology—Approach to Salton Sea Habitat Conservation Strategy* in Section 3 of this Final EIR/EIS.

Response to Comment P3-14

See response to Comment P3-13.

Response to Comment P3-15

Since the development of the approaches described in the HCP and Draft EIR/EIS, IID has eliminated the HCP Approach 1 from further consideration. Please see the Master Response for *Biology—Approach to the Salton Sea Conservation Strategy* in Section 3 of this Final EIR/EIS.

Response to Comment P3-16

Comment noted.

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1 Department of Fish and Game are just as eager to stake their
2 claim to the water in our farmlands.

P3-17

3 One other point I need to raise. There is a
4 detailed HCP for pupfish. And tilapia are probably the
5 greatest threat to pupfish than any wildlife species here in
6 the valley, including fish-eating birds.

7 Thank you.

8 MS. CARD: Thank you.

9 Bill DuBois. And then Don Cox.

10 MR. DU BOIS: Thank you.

11 My name is Bill DuBois. I'm a landowner and just
12 west of El Centro here I own a piece of ground that -- part
13 of which my grandfather purchased in 1917. And it took my
14 grandfather and my father's life and half of mine to get the
15 note paid off on it. We got the note paid off about 1965.
16 And that represents a long line of family history and an
17 estate is the effort of those lives.

18 And so it's of some importance to me not to have
19 our water rights frittered away. And I consider that this
20 thing does damage our water rights. The part of it that
21 worries me the most, though, is the liability that may
22 accrue to us because of the demise of Salton Sea or the
23 demise of the present value of the Salton Sea.

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24 I'm afraid we'll be held responsible for it. We
25 were held responsible when the Sea rose and the property

Response to Comment P3-17

The comment speculates on the potential effects of exotic species (e.g., tilapia and bass) on populations of desert pupfish in the drains. The HCP describes competition and predation by exotic species as potential factors influencing the status of the desert pupfish population in the drains. The intent of this discussion was to provide the reader with the background necessary to understand the context within which the impacts were evaluated. While it has been hypothesized that competition or predation by exotics could adversely affect pupfish, studies conducted by Sutton (1999) also suggest that pupfish appear to survive well in certain drains that also contain populations of exotic fish. It is likely that the habitat characteristics (e.g., vegetation structure) also play an important role in the suitability of pupfish habitat.

Response to Comment P3-18

The commentor notes that IID should not proceed with the Project unless it is indemnified and protected from unanticipated problems. The EIR/EIS process is designed to identify, to the extent possible, the Project impacts and appropriate mitigation measures. We note that the Implementation Agreement for the HCP is expected to limit liability for unforeseen circumstances pursuant to the "No Surprises Rule" implementing Section 10 of the federal ESA. It is anticipated that the IID Board will evaluate the risks and costs of the Project before committing to proceed and that farmers will evaluate the advantages and disadvantages in the voluntary on-farm program before deciding to participate. Also see response to Comment P3-10 for information on IID's water rights.

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1 owners around there sued us and collected from the
2 Irrigation District and we paid the bill. People that used
3 water paid the bill. And when the Sea lowers, I have an
4 idea the same thing will happen and they'll probably sue the
5 District and the water users will have to pay the bill
6 again. That's not a happy prospect to us.

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7 I made the mistake of reading the whole EIR/EIS.
8 I don't know what there is, 4,000 pages, maybe, or something
9 like that. And because of that I can't comment as well on
10 the principal problems that I have with it as I can on the
11 details of it.

12 And the details are -- they range all the way from
13 being as ridiculous as the fact that it says that Holtville
14 has train service when there are no tracks. And I don't
15 think there have been any tracks to Holtville for 10 years.
16 So that's -- you know, there's no question about that.
17 That's not true.

18 But there are many other things that border,
19 maybe, on being true, statements like market-based,
20 voluntary, without impairing, stabilised, competitive, to
21 settle by agreement long-standing disputes. None of those
22 are true. They're partially true. This thing is no more
23 voluntary than the man in the moon. The District borrowed
24 money already and the water-users got to pay it back.

P3-20

25 Now for some strange reason I favor the transfer

Response to Comment P3-19

The Draft EIR/EIS has been revised, and the reference to train service to Holtville has been removed. This change is indicated in this Final EIR/EIS in subsection 3.13 under Section 4.2, Text Revisions.

Response to Comment P3-20

It is anticipated that the IID Board will consider the availability of funds for implementation of the conservation programs as well as the costs of required mitigation measures in deciding whether to approve the Proposed Project or an alternative to the Proposed Project.

Response to Comment P3-21

It is anticipated that the IID Board will evaluate the risks and costs of the Project before committing to proceed and that farmers will evaluate the advantages and disadvantages of the voluntary on-farm program before deciding to participate.

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1 but not under the circumstances that it is presented to us
2 by the agreement. I think it's utterly -- well, I won't say
3 ridiculous because the people that did this thing are not
4 ridiculous people. They're serious-minded people. But I
5 can't understand why they made the intimation that we had
6 money enough here to produce this water and then they would
7 pay for it after they got it.

8 We don't have that kind of money. The District
9 doesn't have any money except borrowed money in our water
10 department. And they can't even finance the system
11 improvements that they need to do.

12 If I'm wrong, Andy, speak up.

13 And then the farmers have got to borrow all that
14 money, too, unless there's some farmers around here that got
15 ready cash, and if there are, they're not acquaintances of
16 mine, or at least they're awfully quiet about it.

17 I think that I will make an effort -- I have 19
18 pages of printed notes here that I could turn over to you
19 but I think you'd probably like it in a little bit smoother
20 shape than that and I'll see if I can do that in the
21 allotted time and turn it over to you.

22 So thank you very much.

23 MS. CARD: Thank you, Mr. DuBois.

24 Next, Don Cox. And then following Mr. Cox, Larry
25 Gilbert.

Response to Comment P3-22

Refer to the Master Response on *Other—Relationship Between the Proposed Project and the Salton Sea Restoration Project* in Section 3 of this Final EIR/EIS.

P3-22

1 MR. COX: Good evening. My name is Don Cox. I've
2 lived here and farmed in the valley since 1952. I've got a
3 degree in agricultural economics at Berkeley and I sat on
4 the IID board for 12 years and I was on the Salton Sea ATA
5 for about 10 years. So I'm a little familiar with the
6 subject.

7 I'm going to not say whether I think the transfer
8 is good or not. I'm basically going to try to keep this to
9 where I think there's problems with the EIR. And
10 unfortunately my glasses are such -- and this thing is kind
11 of technical so I'm going to read this.

12 I feel that the EIR is not complete. It doesn't
13 address the effect of the water transfer on the restoration
14 program to the Salton Sea. And purposely they say in the
15 EIR that they're not going to address the restoration
16 program and which to me I think is really flawed.

17 And the restoration program is going to affect
18 many things with the use of our water, what we can do with
19 the water, and how much water is needed for the restoration
20 program. And I don't see how a coherent decision can be
21 made without getting into it.

22 I understand it's not complete but it's complete
23 enough that we know what the principals are, and I don't
24 know what is holding that thing up. It's been pretty well
25 known for over a year now of what the preferred program is

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1 going to be.

2 So anyway, without the restoration program the Sea
3 will eventually go through the death process and the IID
4 could end up having to implement and finance something
5 similar to the HCP-1 where we have to build a fish hatchery
6 and lakes and all of those kind of things. And at that
7 time, this may be 10 or 15 years down the road, if we go

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8 ahead with HCP-2 and fallow the grounds and keep the same
9 amount of water going to the Sea, that the Sea is still
10 going to be salty enough and it will eventually go through
11 the death process that it's headed for now.

12 So there has to be a restoration program that goes
13 along with HCP-2 to save the Sea. And it's not being
14 addressed in the EIR.

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15 The IID is set to transfer 300,000 acre-feet
16 of water. If the HCP-2 option is used to generate the
17 transfer water and fallowing is used, it would idle 75,000
18 acres of ground and another 25,000 acres that would be for
19 the transfer, and another 25,000 acres of land for the
20 restoration effort. And you don't have to be a
21 mathematician to add that up that that's a lot of land.
22 And more than we should be doing.

23 And so the point being, that this is more land
24 than is reasonable, and maybe the best solution would be to
25 transfer less water and sell some water to the government to

Response to Comment P3-23

Refer to the Master Response on *Other—Relationship Between the Proposed Project and the Salton Sea Restoration Project* in Section 3 of this Final EIR/EIS.

Response to Comment P3-24

Comment noted.